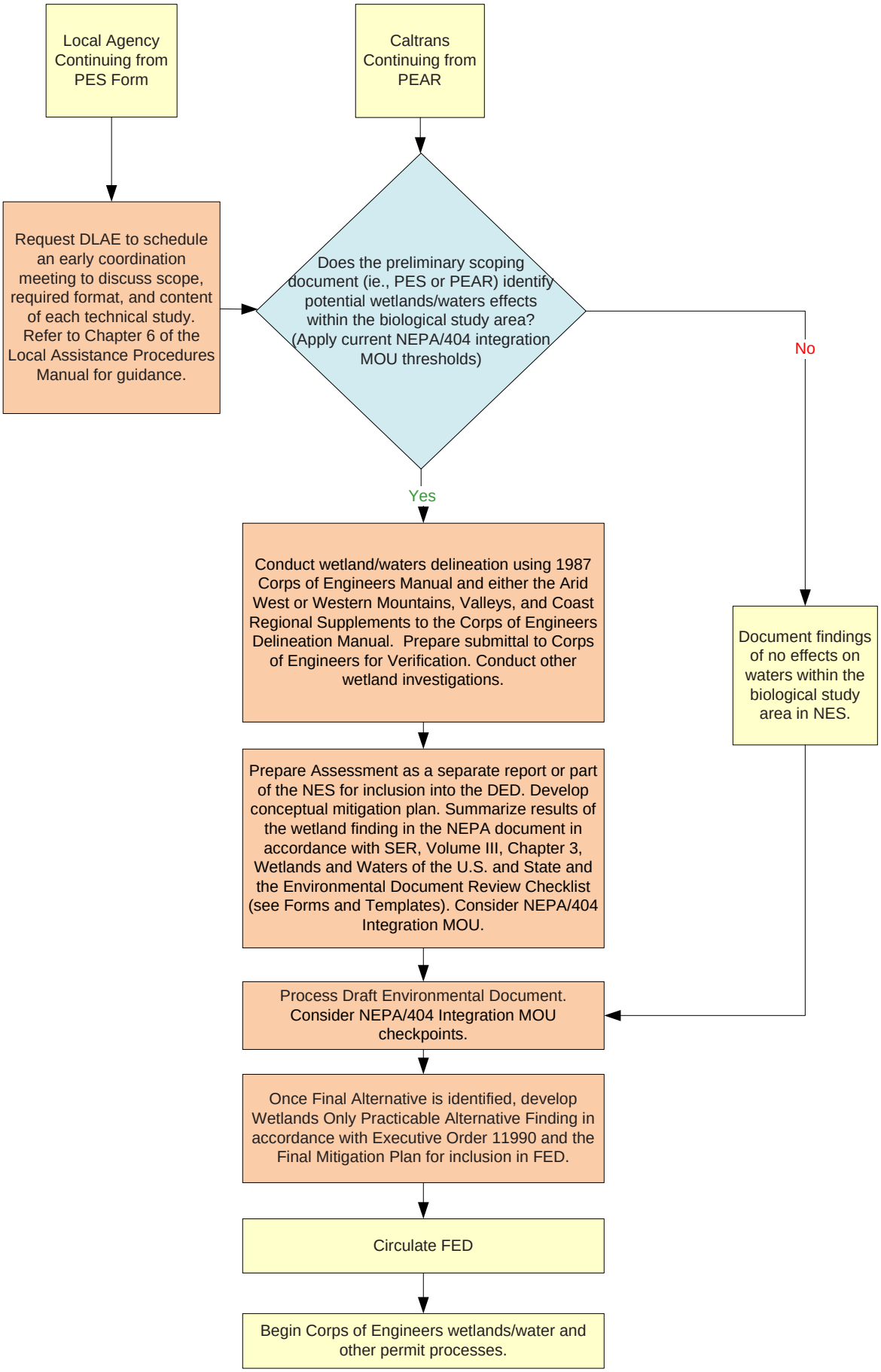Waters of the U.S. and the State Decision Tree